

Message Text

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ACTION IO-11

INFO OCT-01 EUR-12 NEA-10 ISO-00 CIAE-00 DODE-00 PM-04

H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 OMB-01 SSM-03 SAM-01 SAB-01 SCCT-01

SAJ-01 /088 W

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R 261432Z FEB 76

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC 368

INFO AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY MOSCOW

USMISSION USUN NEW YORK

C O N F I D E N T I A L TEL AVIV 1422

E.O. 11652: GDS

TAGS: PFOR IS UN XF

SUBJECT: VISIT TO ISRAEL OF UN UNDER SECRETARY GUYER

1. BEGIN SUMMARY. MORDECHAI KIDRON, MFA OFFICIAL IN CHARGE OF UN AFFAIRS, GAVE POL COUNSELOR A RUN-DOWN FEBRUARY 25 OF RECENT VISIT TO ISRAEL OF UN UNDER SECRETARY GUYER. DURING HIS DAY IN JERUSALEM GUYER HAD HAD A DISCUSSION WITH FOREIGN MINISTER ALLON AND HAD MET BRIEFLY WITH OTHER GOI OFFICIALS. KIDRON CHARACTERIZED THE DISCUSSIONS AS "AN EXCHANGE OF SPECULATIONS" AND SAID IT HAD BEEN AN INTERESTING SEMINAR ON THE MIDDLE EAST WHICH WAS NOT OF ITSELF UNUSEFUL BUT NEITHER HE NOR ALLON FELT IT HAD CONTRIBUTED MUCH TO RESOLUTION OF THE ARAB-ISRAELI DISPUTE. END SUMMARY.

2. GUYER SAID HIS TRIP WAS ESSENTIALLY EXPLORATORY AND WAS MADE WITH THE KNOWLEDGE OF THE U.S. AND THE USSR. HE SAID THAT WALDHEIM FEELS IT IS NECESSARY
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"TO GET SOMETHING GOING" AND THAT THERE SHOULD BE AN

APPEARANCE OF MOVEMENT TOWARD PEACE. ALLON REPLIED THAT ISRAEL REMAINS READY TO MOVE TOWARD PEACE AND IS WILLING THEREFORE TO GO TO GENEVA BUT ONLY UNDER THE ORIGINAL TERMS OF THE MEPC.

3. GUYER SAID THAT GENEVA BRINGS WITH IT THE PROBLEM OF THE PLO AND THEREFORE SUGGESTED A MEETING OR A SERIES OF MEETINGS BETWEEN THE CO-CHAIRMEN WITH THE PARTICIPATION OF THE SECRETARY-GENERAL. THESE MEETINGS WOULD BE INFORMAL AND COULD INVOLVE THE SECRETARY, GROMYKO AND WALDHEIM OR COULD BE INITIATED AT A LOWER LEVEL IF DESIRED. HE SAID HE FELT IF THE MEETINGS CONTRIBUTED TO A SOLUTION THAT WOULD BE FINE; IF NOT, NOTHING WOULD HAVE BEEN LOST. HE SAID THIS SUGGESTION WAS MADE IN RESPONSE TO THE FINAL SENTENCE OF THE SECRETARY'S LETTER TO WALDHEIM.

4. ALLON REPLIED THAT ISRAEL WOULD OBJECT TO ANY EXTENSION OF THE ROLE OF THE UN SECRETARY-GENERAL IN PEACE MAKING IN THE MIDDLE EAST. ISRAEL HAS HAD ENOUGH OF UN EFFORTS, ESPECIALLY IN VIEW OF THE RECENT RECORD OF THE ORGANIZATION. ISRAEL WOULD AGREE TO THE SECRETARY-GENERAL PRESIDING OVER THE INITIAL MEETING OF SUCH AN INFORMAL CONFERENCE BUT WOULD AGREE TO NO FURTHER PARTICIPATION. GUYER REPLIED THAT HIS SUGGESTION WAS INTENDED TO BE MERELY A DEVICE OF GETTING OUT OF THE PRESENT LOGJAM AND WAS NOT INTENDED TO INSERT THE UN INTO THE NEGOTIATIONS. ALLON SAID THAT IF THE CO-CHAIRMEN WISHED TO MEET AND WISHED TO INVITE ANYONE ELSE TO PARTICIPATE THAT IS UP TO THEM. HOWEVER, ISRAEL WILL NOT BE BOUND BY ANY DECISION UNLESS IT PARTICIPATES IN REACHING THAT DECISION.

5. THE ISRAELIS TOOK THE OPPORTUNITY OF GUYER'S PRESENCE TO EXPLAIN TO HIM THEIR IDEAS REGARDING ENDING THE STATE OF BELLIGERENCY. THEY POINTED OUT THAT THIS SUBJECT COULD, FROM THEIR POINT OF VIEW, BE PART OF THE AGENDA OF ANY INFORMAL DISCUSSIONS AS SUGGESTED BY GUYER SINCE THERE WOULD BE NO REASON NOT TO TALK IN GENEVA ABOUT THE PRACTICAL ASPECTS OF CONFIDENTIAL

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ENDING THE STATE OF BELLIGERENCY.

6. THERE WAS ALSO SOME CURSORY DISCUSSION OF THE RENEWAL OF THE UNDOF MANDATE AT THE END OF MAY. GUYER SAID HE HAD TIMED HIS VISIT IN FEBRUARY RATHER THAN LATER IN ORDER NOT TO GET INVOLVED IN DETAILED DISCUSSIONS OF THE MANDATE RENEWAL. ALLON MADE IT CLEAR THAT ISRAEL IS NOT PREPARED TO PAY ANY PRICE AT ALL

FOR THE RENEWAL OF THE MANDATE AND CONSIDERS THAT ITS EXTENSION SHOULD BE A "TECHNICAL" MATTER. IF THE MANDATE IS NOT RENEWED THIS WILL NOT PRESENT A PROBLEM TO ISRAEL. UNDOF IS IN THE AREA NOT FOR THE DEFENSE OF ISRAEL BUT TO CONTRIBUTE TO THE DEFENSE OF SYRIA AND SHOULD BE SEEN IN THAT LIGHT. GUYER COMMENTED THAT HE BELIEVES THAT SYRIA WANTS TO EXTEND THE MANDATE BUT IS FINDING IT DIFFICULT TO FIND A GRACEFUL WAY OF DOING SO. HE TOLD THE ISRAELIS HE HAD HEARD SPECULATION REGARDING A UNITING FOR PEACE RESOLUTION IN THE GENERAL ASSEMBLY BUT HE DOES NOT CONSIDER THIS TO BE A REALISTIC POSSIBILITY.

7. IN GENERAL COMMENTS, GUYER SAID HE FELT THE RECENT UNSC DISCUSSION OF THE MIDDLE EAST HAD BEEN A POLITICAL EDUCATION FOR THE PLO. IT HAD BEEN SURPRISING TO THE PLO REPRESENTATIVES TO ENCOUNTER THE RESISTANCE OF NON-ALIGNED MEMBERS TO THEIR EXTREME DEMANDS, ACCORDING TO GUYER, AND IT HAD BEEN INSTRUCTIVE TO THEM TO NOTE THE ATTENTION PAID TO THE SECURITY OF ISRAEL'S PRE-67 BORDERS BY ALMOST ALL MEMBER, INCLUDING THE SOVIET UNION. HE SAID IT HAD ALSO BEEN A PROCEDURAL EDUCATION AS THE PLO BECAME AWARE OF THE DIFFERENCES BETWEEN THE SECURITY COUNCIL AND THE GENERAL ASSEMBLY.
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